

Message

**From:** Townley, Lauren A (DEC) [Lauren.Townley@dec.ny.gov]  
**Sent:** 4/15/2019 1:28:52 PM  
**To:** Jeff Sweeney [jsweeney@chesapeakebay.net]; Davis, Cassandra M (DEC) [Cassandra.Davis@dec.ny.gov]  
**CC:** Trentacoste, Emily [trentacoste.emily@epa.gov]; Izraeli, Ruth L. [Izraeli.Ruth@epa.gov]; Power, Lucinda [power.lucinda@epa.gov]  
**Subject:** RE: NY Phase III WIP/Data Input Questions

That works for us. I'll send out a calendar invitation with a conference call line shortly.

Thanks, Jeff!

---

**From:** Jeff Sweeney <JSweeney@chesapeakebay.net>  
**Sent:** Monday, April 15, 2019 9:25 AM  
**To:** Townley, Lauren A (DEC) <Lauren.Townley@dec.ny.gov>; Davis, Cassandra M (DEC) <Cassandra.Davis@dec.ny.gov>  
**Cc:** Emily Trentacoste <trentacoste.emily@epa.gov>; Izraeli, Ruth L. <izraeli.ruth@epa.gov>; Lucinda Power <power.lucinda@epa.gov>  
**Subject:** NY Phase III WIP/Data Input Questions

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Lauren,

How about Wednesday after 2:00?

Jeff Sweeney

-----  
Environmental Protection Agency  
Chesapeake Bay Program Office  
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Annapolis, MD 21403  
Phone: 410-267-9844  
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**From:** Townley, Lauren A (DEC) <Lauren.Townley@dec.ny.gov>  
**Sent:** Monday, April 15, 2019 8:49 AM  
**To:** Jeff Sweeney <JSweeney@chesapeakebay.net>; Davis, Cassandra M (DEC) <Cassandra.Davis@dec.ny.gov>  
**Cc:** Emily Trentacoste <trentacoste.emily@epa.gov>; Izraeli, Ruth L. <izraeli.ruth@epa.gov>; Lucinda Power <power.lucinda@epa.gov>; Kosinski, Kenneth A (DEC) <kenneth.kosinski@dec.ny.gov>; Tang, Koon S (DEC) <koon.tang@dec.ny.gov>  
**Subject:** RE: NY Phase III WIP/Data Input Questions

Hi Jeff,

I'm traveling most of this week so Tuesday and Wednesday afternoon are the only times that work for me. What is your availability next week?

Thanks,

Lauren

**From:** Jeff Sweeney <[JSweeney@chesapeakebay.net](mailto:JSweeney@chesapeakebay.net)>

**Sent:** Friday, April 12, 2019 9:35 AM

**To:** Townley, Lauren A (DEC) <[Lauren.Townley@dec.ny.gov](mailto:Lauren.Townley@dec.ny.gov)>; Davis, Cassandra M (DEC) <[Cassandra.Davis@dec.ny.gov](mailto:Cassandra.Davis@dec.ny.gov)>

**Cc:** Emily Trentacoste <[trentacoste.emily@epa.gov](mailto:trentacoste.emily@epa.gov)>; Izraeli, Ruth L. <[izraeli.ruth@epa.gov](mailto:izraeli.ruth@epa.gov)>; Lucinda Power <[power.lucinda@epa.gov](mailto:power.lucinda@epa.gov)>; Kosinski, Kenneth A (DEC) <[kenneth.kosinski@dec.ny.gov](mailto:kenneth.kosinski@dec.ny.gov)>; Tang, Koon S (DEC) <[koon.tang@dec.ny.gov](mailto:koon.tang@dec.ny.gov)>

**Subject:** NY Phase III WIP/Data Input Questions

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Lauren,

Yes. I think it would be good to talk about this further next week. Good times for me would be Monday afternoon or Wednesday morning – but I have some other windows as well. Do either of those times work for you and Cassandra? Does that work for you, Ruth?

To answer your question and add more to the conversation:

The negative growth in NY is captured in each and every Progress assessment. Since you have a version of the draft WIP III on the forecasted 2025 conditions, that would maximize the load reduction benefits of the negative growth. You don't need to do anything else. In other words, because NY has less N load each year due to negative growth, using 2025 as the background conditions for the draft WIP allowed the state to plan for less coverage of BMPs to hit the N target. Relatively, these changes aren't large numbers.

If in your final WIP documentation, you want to add to the "offsetting growth" discussion. The baseline for the estimation is your choice. It seems logical to use the current condition, which would now be 2018. However, when EPA assesses progress, we go back to 2009 for SOME of our measures since this is the starting point of the TMDL. For example, the mid-point 60% target is 60% of the load reductions between 2009 and 2025.

One more thing on growth: We'll be incorporating data from the 2017 Census of Agriculture once it's published as well as any new data used for projections in the developed sector – at the beginning of the next Milestone period – as directed by the partnership. This will adjust the forecast a bit. It will be favorable to some states and not favorable to others depending on how the 100+ crop types and acres change + all the animals and human population (housing, etc.) changes – from the data we use now. This by itself won't change what's needed for numeric WIPs, but it does change the background conditions for Progress in the next Milestone period. The partnership wants to update the science – the data and methods – every two years to get the best assessment of where we are and where we have been.

Jeff Sweeney

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**From:** Townley, Lauren A (DEC) <Lauren.Townley@dec.ny.gov>  
**Sent:** Friday, April 12, 2019 8:32 AM  
**To:** Jeff Sweeney <JSweeney@chesapeakebay.net>; Davis, Cassandra M (DEC) <Cassandra.Davis@dec.ny.gov>  
**Cc:** Emily Trentacoste <trentacoste.emily@epa.gov>; Izraeli, Ruth L. <izraeli.ruth@epa.gov>; Lucinda Power <power.lucinda@epa.gov>; Kosinski, Kenneth A (DEC) <kenneth.kosinski@dec.ny.gov>; Tang, Koon S (DEC) <koon.tang@dec.ny.gov>  
**Subject:** RE: NY Phase III WIP/Data Input Questions

Hi Jeff,

Thank you for this information, it now makes a lot more sense to us now. I was under the assumption that we could only account of growth/negative growth for the Phase III period (2018-2025), which is why we were comparing 2018 to 2025. I guess my question now is which year are we allowed to use for our baseline to start estimating growth (lack of growth in our case)? Could we go back all the way to 2009? Or has part of that lack of growth already been captured in our progress to date?

Cassie and I are out of the office today, but would be possible to have a conference call next week to walk through this?

Thanks,

**Lauren A. Townley**  
Research Scientist, Division of Water

**New York State Department of Environmental Conservation**

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**From:** Jeff Sweeney <JSweeney@chesapeakebay.net>  
**Sent:** Thursday, April 11, 2019 1:03 PM  
**To:** Townley, Lauren A (DEC) <Lauren.Townley@dec.ny.gov>; Davis, Cassandra M (DEC) <Cassandra.Davis@dec.ny.gov>  
**Cc:** Emily Trentacoste <trentacoste.emily@epa.gov>; Izraeli, Ruth L. <izraeli.ruth@epa.gov>; Lucinda Power <power.lucinda@epa.gov>  
**Subject:** NY Phase III WIP/Data Input Questions

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Lauren, Cassie

I heard there was a call this morning where the 700K+ lbs. of Nitrogen came up related to non-“growth” in NY’s portion of the CB watershed. I believe you’re having difficulty replicating this and it’s, in part, the reason you have a draft WIP III on two background conditions, 2018 and 2025.

This estimate was done around the December, 2017 meeting where NY and WV Planning Targets were being devised with partners at the PSC. The 700K+ lbs. of Nitrogen is the difference between two CAST scenarios, 1) 2013 with WIP2 BMPs and 2) 2025 with WIP2 BMPs. The summary loads for these scenarios are attached. The reason 2013 was chosen

as the starting point is because that's the starting point for the projections for land area, animal populations and manure, septic, etc. In other words, this is the starting point for the business-as-usual forecast as well as what we now call "current zoning".

There are several ways to estimate the impact of "growth" on loads, or non-growth in the case of NY. For the 700K+ lbs., BMPs were held constant between two scenarios but the background conditions were changed from 2013 to 2025. The difference in loads is 740,648 lbs. Nitrogen and 4,814 lbs. Phosphorus as shown in the attached workbook, results from CAST. One of the reasons your estimates are less is because your starting point is 2018, not 2013, the baseline for the projections. The longer the spread in years, the greater the estimated reductions from non-growth in NY. Jurisdictions will often also use 2009 as the baseline since this is the starting point for the TMDL – and the baseline for accounting with model loads, e.g., the 60% mid-point targets.

Another way (and probably the cleanest way) to estimate the impacts of "growth" is to look at two No-Action scenarios, one at the baseline and the other at 2025. When I did this using 2018 as the baseline, CAST estimated a reduction of 475,000 lbs. Nitrogen and 64,000 lbs. Phosphorus. This is "growth" from year 2018 to year 2025.

Both methods (holding BMPs constant and using no-BMP scenarios) are defensible. There are a few other ways that are valid.

I hope this helps explain where the estimated load reductions due to non-"growth" came from. If not, please don't hesitate to contact me. We could set up a call if you wish.

Jeff Sweeney

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\*\*\*\*\*

**From:** Jeff Sweeney <[JSweeney@chesapeakebay.net](mailto:JSweeney@chesapeakebay.net)>  
**Sent:** Wednesday, April 10, 2019 1:31 PM  
**To:** Lauren Townley <[lauren.townley@dec.ny.gov](mailto:lauren.townley@dec.ny.gov)>  
**Cc:** Izraeli, Ruth L. <[Izraeli.Ruth@epa.gov](mailto:Izraeli.Ruth@epa.gov)>; Power, Lucinda <[power.lucinda@epa.gov](mailto:power.lucinda@epa.gov)>; Tang, Koon S (DEC) <[koon.tang@dec.ny.gov](mailto:koon.tang@dec.ny.gov)>; Kosinski, Kenneth A (DEC) <[kenneth.kosinski@dec.ny.gov](mailto:kenneth.kosinski@dec.ny.gov)>; Davis, Cassandra M (DEC) <[Cassandra.Davis@dec.ny.gov](mailto:Cassandra.Davis@dec.ny.gov)>; Sucharith Ravi <[sravi@chesapeakebay.net](mailto:sravi@chesapeakebay.net)>; Jessica Rigelman <[jrigelman@j7llc.com](mailto:jrigelman@j7llc.com)>  
**Subject:** New York Final Wastewater Input Deck

Lauren,

Thanks! I understand.

Jeff Sweeney

-----  
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\*\*\*\*\*

**From:** Townley, Lauren A (DEC) <[Lauren.Townley@dec.ny.gov](mailto:Lauren.Townley@dec.ny.gov)>

**Sent:** Wednesday, April 10, 2019 1:13 PM

**To:** Jeff Sweeney <[JSweeney@chesapeakebay.net](mailto:JSweeney@chesapeakebay.net)>

**Cc:** Izraeli, Ruth L. <[izraeli.ruth@epa.gov](mailto:izraeli.ruth@epa.gov)>; Lucinda Power <[power.lucinda@epa.gov](mailto:power.lucinda@epa.gov)>; Tang, Koon S (DEC) <[koon.tang@dec.ny.gov](mailto:koon.tang@dec.ny.gov)>; Kosinski, Kenneth A (DEC) <[kenneth.kosinski@dec.ny.gov](mailto:kenneth.kosinski@dec.ny.gov)>; Davis, Cassandra M (DEC) <[Cassandra.Davis@dec.ny.gov](mailto:Cassandra.Davis@dec.ny.gov)>; Sucharith Ravi <[sravi@chesapeakebay.net](mailto:sravi@chesapeakebay.net)>; Jessica Rigelman <[jrigelman@j7llc.com](mailto:jrigelman@j7llc.com)>

**Subject:** RE: New York Final Wastewater Input Deck

Hi Jeff,

The first scenario is run on 2018 baseline and the second scenario is on 2025 baseline. We reference both background conditions in the WIP due to the negative growth that New York expected to have before 2025. Let me know if you need further clarification.

Thanks,



**Lauren A. Townley**

Research Scientist, Division of Water

**New York State Department of Environmental Conservation**

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**From:** Jeff Sweeney <[JSweeney@chesapeakebay.net](mailto:JSweeney@chesapeakebay.net)>

**Sent:** Wednesday, April 10, 2019 12:58 PM

**To:** Townley, Lauren A (DEC) <[Lauren.Townley@dec.ny.gov](mailto:Lauren.Townley@dec.ny.gov)>

**Cc:** Izraeli, Ruth L. <[izraeli.ruth@epa.gov](mailto:izraeli.ruth@epa.gov)>; Lucinda Power <[power.lucinda@epa.gov](mailto:power.lucinda@epa.gov)>; Tang, Koon S (DEC) <[koon.tang@dec.ny.gov](mailto:koon.tang@dec.ny.gov)>; Kosinski, Kenneth A (DEC) <[kenneth.kosinski@dec.ny.gov](mailto:kenneth.kosinski@dec.ny.gov)>; Davis, Cassandra M (DEC) <[Cassandra.Davis@dec.ny.gov](mailto:Cassandra.Davis@dec.ny.gov)>; Sucharith Ravi <[sravi@chesapeakebay.net](mailto:sravi@chesapeakebay.net)>; Jessica Rigelman <[jrigelman@j7llc.com](mailto:jrigelman@j7llc.com)>

**Subject:** New York Final Wastewater Input Deck

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Lauren,

Thanks for the data and sharing the scenarios, particularly before Friday's deadline. This gives us a chance to do a quick review before we process the information. We'll get back to you if we have questions.

I have just one question now since I don't have a lot of background on NY's WIP development process. What's the difference between the two scenarios you shared on CAST? One has the "2025" identifier. Does the other one have background conditions that are not 2025? A brief general explanation will be sufficient, Lauren.

Thanks again.

Jeff Sweeney

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\*\*\*\*\*

**From:** Townley, Lauren A (DEC) <[Lauren.Townley@dec.ny.gov](mailto:Lauren.Townley@dec.ny.gov)>  
**Sent:** Wednesday, April 10, 2019 12:43 PM  
**To:** Jeff Sweeney <[JSweeney@chesapeakebay.net](mailto:JSweeney@chesapeakebay.net)>; Sucharith Ravi <[sravi@chesapeakebay.net](mailto:sravi@chesapeakebay.net)>  
**Cc:** Izraeli, Ruth L. <[izraeli.ruth@epa.gov](mailto:izraeli.ruth@epa.gov)>; Lucinda Power <[power.lucinda@epa.gov](mailto:power.lucinda@epa.gov)>; Tang, Koon S (DEC) <[koon.tang@dec.ny.gov](mailto:koon.tang@dec.ny.gov)>; Kosinski, Kenneth A (DEC) <[kenneth.kosinski@dec.ny.gov](mailto:kenneth.kosinski@dec.ny.gov)>; Davis, Cassandra M (DEC) <[Cassandra.Davis@dec.ny.gov](mailto:Cassandra.Davis@dec.ny.gov)>  
**Subject:** New York Final Wastewater Input Deck



Hi Jeff and Sucharith,

Please find attached our final wastewater input deck. Cassie also shared our CAST scenarios, labeled as draft NY WIP III and draft NY WIP III\_2025. If you need anything else, please let me know.

Thanks,

**Lauren A. Townley**  
Research Scientist, Division of Water

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**From:** Kosinski, Kenneth A (DEC) <[kenneth.kosinski@dec.ny.gov](mailto:kenneth.kosinski@dec.ny.gov)>  
**Sent:** Tuesday, February 05, 2019 10:53 AM  
**To:** Lucinda Power <[power.lucinda@epa.gov](mailto:power.lucinda@epa.gov)>; Townley, Lauren A (DEC) <[Lauren.Townley@dec.ny.gov](mailto:Lauren.Townley@dec.ny.gov)>; Matt Johnston <[mjohnston@chesapeakebay.net](mailto:mjohnston@chesapeakebay.net)>; Emily Trentacoste <[trentacoste.emily@epa.gov](mailto:trentacoste.emily@epa.gov)>; Jeff Sweeney <[JSweeney@chesapeakebay.net](mailto:JSweeney@chesapeakebay.net)>; Sucharith Ravi <[sravi@chesapeakebay.net](mailto:sravi@chesapeakebay.net)>; Izraeli, Ruth L. <[izraeli.ruth@epa.gov](mailto:izraeli.ruth@epa.gov)>  
**Cc:** [dekare@co.tioga.ny.us](mailto:dekare@co.tioga.ny.us); Davis, Cassandra M (DEC) <[Cassandra.Davis@dec.ny.gov](mailto:Cassandra.Davis@dec.ny.gov)>  
**Subject:** RE: NY Phase III WIP/Data Input Questions

All –

Adding to Lauren's first question for our call - The attached document that EPA provided NY was critical in bringing us to the point where we could agree on the targets. See pages 8-9 for a summary of the info. Basically, with the reductions for the lack of growth and BJC coming on line, we ended up with remaining reductions of approximately 2 million pounds for nitrogen which we agreed to. When we are running scenarios, we are not seeing these reductions.

---

**From:** Power, Lucinda <power.lucinda@epa.gov>  
**Sent:** Monday, February 04, 2019 1:35 PM  
**To:** Townley, Lauren A (DEC) <Lauren.Townley@dec.ny.gov>; Matt Johnston <mjohnston@chesapeakebay.net>; Trentacoste, Emily <trentacoste.emily@epa.gov>; Jeff Sweeney <jsweeney@chesapeakebay.net>; Sucharith Ravi <sravi@chesapeakebay.net>; Izraeli, Ruth L. <Izraeli.Ruth@epa.gov>  
**Cc:** dekar@co.tioga.ny.us; Davis, Cassandra M (DEC) <Cassandra.Davis@dec.ny.gov>; Kosinski, Kenneth A (DEC) <kenneth.kosinski@dec.ny.gov>  
**Subject:** RE: NY Phase III WIP/Data Input Questions

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Excellent, thanks so much Lauren!

Lucinda Power  
Implementation & Evaluation Team Leader  
Chesapeake Bay Program Office  
U.S. Environmental Protection Agency  
(410) 267-5722

---

**From:** Townley, Lauren A (DEC) <Lauren.Townley@dec.ny.gov>  
**Sent:** Monday, February 04, 2019 1:32 PM  
**To:** Power, Lucinda <power.lucinda@epa.gov>; Matt Johnston <mjohnston@chesapeakebay.net>; Trentacoste, Emily <trentacoste.emily@epa.gov>; Jeff Sweeney <jsweeney@chesapeakebay.net>; Sucharith Ravi <sravi@chesapeakebay.net>; Izraeli, Ruth L. <Izraeli.Ruth@epa.gov>  
**Cc:** dekar@co.tioga.ny.us; Davis, Cassandra M (DEC) <Cassandra.Davis@dec.ny.gov>; Kosinski, Kenneth A (DEC) <kenneth.kosinski@dec.ny.gov>  
**Subject:** RE: NY Phase III WIP/Data Input Questions

Hi Lucinda,

Attached is our list of questions that were hoping to go over on Wednesday. I will also have Cassie send our draft input decks tomorrow when she is back in the office.

See below for the webex/conference call information.

Wednesday 9:00 am | 1 hour 30 minutes | (UTC-05:00) Eastern Time (US & Canada)

Meeting number: 311 823 889

Password: Ex. 6 Personal Privacy (PP)

Ex. 6 Personal Privacy (PP)

Join by phone

Ex. 6 Personal Privacy (PP) US Toll Free

Ex. 6 Personal Privacy (PP) Local

Thanks everyone for taking the time to talk with us on Wednesday. Let me know if you have any questions before then.



**Lauren A. Townley**

Research Scientist, Division of Water

**New York State Department of Environmental Conservation**

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**From:** Power, Lucinda <[power.lucinda@epa.gov](mailto:power.lucinda@epa.gov)>

**Sent:** Monday, February 04, 2019 1:22 PM

**To:** Townley, Lauren A (DEC) <[Lauren.Townley@dec.ny.gov](mailto:Lauren.Townley@dec.ny.gov)>; Matt Johnston <[mjohnston@chesapeakebay.net](mailto:mjohnston@chesapeakebay.net)>; Trentacoste, Emily <[trentacoste.emily@epa.gov](mailto:trentacoste.emily@epa.gov)>; Jeff Sweeney <[jsweeney@chesapeakebay.net](mailto:jsweeney@chesapeakebay.net)>; Sucharith Ravi <[sravi@chesapeakebay.net](mailto:sravi@chesapeakebay.net)>; Izraeli, Ruth L. <[Izraeli.Ruth@epa.gov](mailto:Izraeli.Ruth@epa.gov)>

**Cc:** [dekare@co.tioga.ny.us](mailto:dekare@co.tioga.ny.us); Davis, Cassandra M (DEC) <[Cassandra.Davis@dec.ny.gov](mailto:Cassandra.Davis@dec.ny.gov)>; Kosinski, Kenneth A (DEC) <[kenneth.kosinski@dec.ny.gov](mailto:kenneth.kosinski@dec.ny.gov)>

**Subject:** RE: NY Phase III WIP/Data Input Questions

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Hi Lauren,

Just checking in to confirm our call this Wednesday at 9am. Would it be possible to send out the list of technical questions? Both Emily and I will be calling in from the road so it would be helpful to have some lead time to review the questions.

Thanks and looking forward to our discussion!

Lucinda

Lucinda Power

Implementation & Evaluation Team Leader

Chesapeake Bay Program Office

U.S. Environmental Protection Agency

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---

**From:** Townley, Lauren A (DEC) <[Lauren.Townley@dec.ny.gov](mailto:Lauren.Townley@dec.ny.gov)>

**Sent:** Tuesday, January 29, 2019 11:32 AM

**To:** Matt Johnston <[mjohnston@chesapeakebay.net](mailto:mjohnston@chesapeakebay.net)>; Trentacoste, Emily <[trentacoste.emily@epa.gov](mailto:trentacoste.emily@epa.gov)>; Jeff Sweeney <[jsweeney@chesapeakebay.net](mailto:jsweeney@chesapeakebay.net)>; Sucharith Ravi <[sravi@chesapeakebay.net](mailto:sravi@chesapeakebay.net)>; Izraeli, Ruth L. <[Izraeli.Ruth@epa.gov](mailto:Izraeli.Ruth@epa.gov)>; Power, Lucinda <[power.lucinda@epa.gov](mailto:power.lucinda@epa.gov)>

**Cc:** [dekare@co.tioga.ny.us](mailto:dekare@co.tioga.ny.us); Davis, Cassandra M (DEC) <[Cassandra.Davis@dec.ny.gov](mailto:Cassandra.Davis@dec.ny.gov)>; Kosinski, Kenneth A (DEC)



<kenneth.kosinski@dec.ny.gov>

**Subject:** RE: NY Phase III WIP/Data Input Questions

Thank you everyone for filling out the doodle poll. It looks like February 6 from 9:00-10:30 works the best.

I will send out a calendar invite with conference call/webinar information and will include our list of questions.

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**From:** Townley, Lauren A (DEC)

**Sent:** Monday, January 28, 2019 2:36 PM

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**Subject:** NY Phase III WIP/Data Input Questions

Hi all,

Welcome back, everyone! I hope that things are not too crazy for you on your first day back, but we have been plugging away at Phase III and have a list of questions that we were hoping to work through with you soon. Please fill out the doodle poll below and I will schedule a call. We will also send out our list of questions ahead of the call.

<https://doodle.com/poll/wvgaip3tcc9tsx33>

Emily D. – I'll touch base with you tomorrow about combining any USC questions with DEC's questions.

Thanks!


**Lauren A. Townley**

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